

ORDINANCE NO. 539

AN ORDINANCE AMENDING CHAPTER 18.54 OF THE SARATOGA TOWN CODE, IMPLEMENTING PART 60.3 OF THE FEDERAL REGULATIONS PROVIDING FOR RESTRICTIONS AND PROHIBITION OF CERTAIN PROPERTY USES IN FLOOD AREAS, REQUIRING USES VULNERABLE TO FLOODS TO BE PROTECTED, CONTROLLING ALTERATION OF CERTAIN FLOODPLAINS, NATURAL STREAM CHANNELS AND NATURAL BARRIERS, CONTROLLING FILLING, DREDGING AND GRADING AND PREVENTING OR REGULATING CERTAIN FLOOD BARRIERS, AND FINDING AND DECLARING AN EMERGENCY.

BE IT ORDAINED BY THE GOVERNING BODY OF THE TOWN OF SARATOGA, WYOMING:

Chapter 18.54 of the Saratoga Town Code is hereby amended to read as follows:

Chapter 18.54

FLOODPLAIN MANAGEMENT

Sections:

- 18.54.010 Statutory Authorization
- 18.54.011 Findings of Fact
- 18.54.012 Statement of Purpose
- 18.54.013 Methods of Reducing Flood Losses
- 18.54.020 Definitions
- 18.54.030 Lands to Which This Ordinance Applies
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- 18.54.032 Compliance
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- 18.54.035 Warning and Disclaimer of Liability
- 18.54.040 Establishment of Development Permit
- 18.54.041 Designation of the Saratoga Zoning Officer
- 18.54.042 Duties and Responsibilities of the Saratoga Zoning Officer
- 18.54.050 General Standards for Flood Hazard Reduction
- 18.54.051 Specific Standards for Flood Hazard Reduction

18.54.010 Statutory Authorization. The legislature of the State of Wyoming has in Title 15 of the Wyoming Statutes delegated the responsibility to local governmental units to adopt regulations designed to promote the public health, safety, and general welfare of its citizenry.

18.54.011 Findings of Fact.

A. The flood hazard areas of the Town of Saratoga, Wyoming are subject to periodic inundation which results in loss of life and property, health and safety hazards, disruption of commerce and governmental services, extraordinary public expenditures for flood protection and relief, and impairment of the tax base, all of which adversely affect the public health, safety and general welfare.

B. These flood losses are caused by the cumulative effect of obstructions in areas of special flood hazards which increase flood heights and velocities, and when inadequately anchored, damage uses in other areas. Uses that are inadequately floodproofed, elevated or otherwise protected from flood damage also contribute to the flood loss.

18.54.012 Statement of Purpose. It is the purpose of this ordinance to promote the public health, safety, and general welfare, and to minimize public and private losses due to flood conditions to specific areas by provisions designed:

- A. To protect human life and health;
- B. To minimize expenditures of public money for costly flood control projects;
- C. To minimize the need for rescue and relief efforts associated with flooding and generally undertaken at the expense of the general public;
- D. To minimize prolonged business interruptions;
- E. To minimize damage to public facilities and utilities such as water and gas mains, electric, telephone and sewer lines, streets and bridges located in areas of special flood hazard;
- F. To help maintain a stable tax base by providing for the sound use and development of areas of special flood hazard so as to minimize future flood blight areas;
- G. To ensure that potential buyers are notified that property is in an area of special flood hazard; and
- H. To ensure that those who occupy the areas of special flood hazards assume responsibility for their actions.

18.54.013 Methods of Reducing Flood Losses. In order to accomplish its purposes, this ordinance includes methods and provisions for:

- A. Restricting or prohibiting uses which are dangerous to health, safety, and property due to water or erosion hazards, or which result in damaging increases in erosion or in flood heights or velocities;
- B. Requiring that uses vulnerable to floods, including facilities which serve such uses, be protected against flood damage at the time of initial construction;
- C. Controlling the alteration of natural floodplains, stream channels, and natural protective barriers, which help accommodate or channel flood waters;
- D. Controlling filling, grading, dredging, and other development which may increase flood damage; and
- E. Preventing or regulating the construction of flood barriers which will unnaturally divert flood waters or which may increase flood hazard in other areas.

18.54.020 Definitions. Unless specifically defined below, words or phrases used in this ordinance shall be interpreted so as to give them the meaning they have in common usage and to give this ordinance its most reasonable application.

- A. "Area of Special Flood Hazard" means the land in the floodplain within a community subject to a one percent or greater chance of flooding in any given year.
- B. "Base Flood" means the flood having a one percent chance of being equalled or exceeded in any given year.
- C. "Development" means any man-made change to improved or unimproved real estate, including but not limited to buildings or other structures, mining, dredging, filling, grading, paving, excavation or drilling operations located within the area of special flood hazard.
- D. "Flood" or "Flooding" means a general and temporary condition or partial or complete inundation or normally dry land areas from:
  - 1. The overflow of inland or tidal waters and/or
  - 2. The unusual and rapid accumulation or runoff of surface waters from any source.
- E. "Flood Insurance Rate Map (FIRM)" means an official map of a community on which the Federal Emergency Management Agency has delineated areas of special flood hazard designated as Zone A.
- F. "Manufactured Home" means a structure, transportable in one or more sections, which is built on a permanent chassis and is designated for use with or without a permanent foundation when connected to the required utilities. This term also includes park trailers, travel trailers and other similar vehicles placed on a site for greater than 180 consecutive days.

G. "Structure" means a walled and roofed building or manufactured home that is principally above ground.

H. "Substantial Improvement" means any repair, reconstruction, or improvement of a structure, the cost of which equals or exceeds 50 percent of the market value of the structure either:

1. before the improvement or repair is started,
- or
2. if the structure has been damaged and is being restored, before the damage occurred. For the purpose of this definition, "substantial improvement" is considered to occur when the first alteration of any wall, ceiling, floor or other structural part of the building commences, whether or not that alteration affects the external dimensions of the structure.

The term does not, however, include either:

1. any project for improvement of a structure to comply with existing State or local health, sanitary, or safety code specifications which are solely necessary to assure safe living conditions, or
2. any alteration or a structure listed on the National Register of Historic Places or a State Inventory of Historic Places.

18.54.030 Lands to Which this Ordinance Applies. This ordinance shall apply to all areas of special flood hazards within the jurisdiction of the Town of Saratoga, Wyoming.

18.54.031 Basis for Establishing the Areas of Special Flood Hazard. The areas of special flood hazard identified by the Federal Emergency Management Agency in its Flood Insurance Rate Map (FIRM), dated October 1, 1986, is adopted by reference and declared to be part of this ordinance. The FIRM is on file at the Saratoga, Wyoming Town Hall.

18.54.032 Compliance. No structure or land shall hereafter be constructed, located, extended, or altered without full compliance with the terms of this ordinance and other applicable regulations.

18.54.033 Abrogation and Greater Restrictions. This ordinance is not intended to repeal, abrogate, or impair any existing easements, covenants, or deed restrictions. However, where this ordinance and another ordinance, easement, covenant, or deed restriction conflict or overlap, whichever imposes the more stringent restrictions shall prevail.

18.54.034 Interpretation. In the interpretation of this ordinance, all provisions shall be:

- A. Considered as minimum requirements;
- B. Liberally construed in favor of the governing body; and
- C. Deemed neither to limit nor repeal any other powers granted under State statutes.

18.54.035 Warning and Disclaimer of Liability. The degree of flood protection required by this ordinance is considered reasonable for regulatory purposes and is based on scientific and engineering considerations. Larger floods can and will occur on rare occasions. Flood heights may be increased by man-made or natural causes. This ordinance does not imply that land outside the areas of special flood hazards ~~or uses permitted within such areas of special flood hazards~~ or uses permitted within such areas will be free from flooding or flood damages. This ordinance shall not create liability on the part of The Town of Saratoga, Wyoming, any officer or employee thereof, nor the Federal Emergency Management Agency for any flood damages that result from reliance on this ordinance or any administrative decision lawfully made thereunder.

18.54.040 Establishment of Development Permit. A development permit shall be obtained before construction or development begins within any area of special flood hazard

established in Section 18.54.031. Application for a development permit shall be made on forms furnished by the Saratoga Zoning Officer and may include, but not be limited to: Plans in duplicate drawn to scale showing the nature, location, dimensions, and elevations of the area in question; existing or proposed structures, fill, storage of materials, drainage facilities; and the location of the foregoing. Specifically, the following information is required:

- A. Elevation in relation to mean sea level of the lowest floor (including basement) of all structures;
- B. Elevation in relation to mean sea level to which any structure has been floodproofed;
- C. Certification by a registered professional engineer or architect that the floodproofing methods for any non-residential structure meet the floodproofing criteria in Section 18.54.051 B; and
- D. Description of the extent to which any watercourse will be altered or relocated as a result of proposed development.

18.54.041 Designation of the Saratoga Zoning Officer. The Saratoga Zoning Officer is hereby appointed to administer and implement this ordinance by granting or denying development permit applications in accordance with its provisions.

18.54.042 Duties and Responsibilities of the Saratoga Zoning Officer. Duties of the Saratoga Zoning Officer shall include but not be limited to:

- A. Permit Review.
  1. Review all development permits to determine that the permit requirements of this ordinance have been satisfied.
  2. Review all development permits to determine that all necessary permits have been obtained from those Federal, State or local governmental agencies from which prior approval is required.
  3. Review all development permits to determine if the proposed development adversely affects the flood carrying capacity of the area of special flood hazard. For the purposes of this ordinance, "adversely affects" means damage to adjacent properties because of rises in flood stages attributed to physical changes of the channel and the adjacent overbank areas.
    - a. If it is determined that there is no adverse effect and the development is not a building, then the permit shall be granted without further consideration.
    - b. If it is determined that there is an adverse effect, then technical justification (i.e., a registered professional engineer's certification) for the proposed development shall be required.
    - c. If the proposed development is a building, then the provisions of this ordinance shall apply.
- B. Use of Other Base Flood Data. When base flood elevation data has not been provided in accordance with Section 18.54.031, Basis for Establishing the Areas of Special Flood Hazard, the Saratoga Zoning Officer shall obtain, review, and reasonably utilize any base flood elevation and floodway data available from a Federal, State or other source as criteria for requiring that new construction, substantial improvements, or other development in Zone A are administered in accordance with Section 18.54.051, "Specific Standards For Flood Hazard Reduction".
- C. Information to be Obtained and Maintained.
  1. Obtain and record the actual elevation (in relation to mean sea level) of the lowest floor (including basement) of all new or substantially improved structures, and whether or not the structure contains a basement.
  2. For all new or substantially improved floodproofed structures:

a. Verify and record actual elevation (in relation to mean sea level) to which the structure has been floodproofed.

b. Maintain the floodproofing certifications required in Section 18.54.040 C.

3. Maintain for public inspection all records pertaining to the provisions of this ordinance.

D. Alteration of Watercourses.

1. Notify adjacent communities and the Wyoming Emergency Management Agency prior to any alteration or relocation of a watercourse, and submit evidence of such notification to the Federal Emergency Management Agency.

2. Require that maintenance is provided within the altered or relocated portion of said watercourse so that the flood carrying capacity is not diminished.

E. Interpretation of FIRM Boundaries. Make interpretations, where needed, as to the exact location of the boundaries of the areas of special flood hazards (for example, where there appears to be a conflict between a mapped boundary and actual field conditions).

18.54.050 General Standards for Flood Hazard Reduction. In all areas of special flood hazards the following standards are required:

A. Anchoring.

1. All new construction and substantial improvements shall be anchored to prevent flotation, collapse, or lateral movement of the structure and capable of resisting the hydrostatic and hydrodynamic loads;

2. All manufactured homes must be elevated and anchored to resist flotation, collapse or lateral movement and capable of resisting the hydrostatic and hydrodynamic loads. Methods of anchoring may include, but are not limited to use of over-the-top or frame ties to ground anchors. This requirement is in addition to applicable State and local anchoring requirements for resisting wind forces. Specific requirements may be:

a. Over-the-top ties be provided at each of the four corners of the manufactured home, with two additional ties per side at intermediate locations, with manufactured homes less than 50 feet long requiring one additional tie per side;

b. Frame ties be provided at each corner of the home with final additional ties per side at intermediate points, with manufactured homes less than 50 feet long requiring four additional ties per side;

c. All components of the anchoring system be capable of carrying a force of 4,800 pounds; and

d. Any additions to the manufactured home be similarly anchored.

B. Construction Materials and Methods.

1. All new construction and substantial improvements shall be constructed with materials and utility equipment resistant to flood damage.

2. All new construction and substantial improvements shall be constructed using methods and practices that minimize flood damage.

3. All new construction and substantial improvements shall be constructed with electrical, heating, ventilation, plumbing, and air conditioning equipment and other service facilities that are designed and/or located so as to prevent water from entering or accumulating within the components during conditions of flooding.

C. Utilities.

1. All new and replacement water supply systems shall be designed to minimize or eliminate infiltration of flood waters into the system;

2. New and replacement sanitary sewage systems shall be designed to minimize or eliminate infiltration of flood waters into the systems and discharge from the systems into flood waters; and

3. On-site waste disposal systems shall be located to avoid impairment to them or contamination from them during flooding.

D. Subdivision Proposals.

1. All subdivision proposals shall be consistent with the need to minimize flood damage;

2. All subdivision proposals shall have public utilities and facilities such as sewer, gas, electrical, and water systems located and constructed to minimize flood damage;

3. All subdivision proposals shall have adequate drainage provided to reduce exposure to flood damage; and

4. Base flood elevation data shall be provided for subdivision proposals and other proposed development which contain at least 50 lots or 5 acres (whichever is less).

E. Encroachments. Encroachments, including fill, new construction, substantial improvements, and other development shall be prohibited in any floodway unless a technical evaluation demonstrates that the encroachments will not result in any increase in flood levels during the occurrence of the base flood discharge.

18.54.051 Specific Standards For Flood Hazard Reduction.

In all areas of special flood hazards where base flood elevation data has been provided as set forth in Section 18.54.042 B, Use of Other Base Flood Data, the following standards are required:

A. Residential Construction. New construction and substantial improvement of any residential structure shall have the lowest floor (including basement) elevated to or above the base flood elevation.

B. Nonresidential Construction. New construction and substantial improvement of any commercial, industrial or other nonresidential structure shall either have the lowest floor (including basement) elevated to the level of the base flood elevation; or, together with attendant utility and sanitary facilities, shall:

1. Be floodproofed so that below the base flood elevation the structure is watertight with walls substantially impermeable to the passage of water;

2. Have structural components capable of resisting hydrostatic and hydrodynamic loads and effects of buoyancy; and

3. Be certified by a registered professional engineer or architect that the design and methods of construction are in accordance with accepted standards of practice for meeting the provisions of this paragraph. Such certifications shall be provided to the official as set forth in Section 18.54.042 C 2.

Emergency. Whereas the Town of Saratoga is advised that failure to enact the foregoing ordinance on or before August 15, 1989 will result in suspension from the National Flood Insurance Program, it is hereby declared that an emergency exists, that this ordinance is necessary for the immediate preservation of the public peace, health and safety, and that it shall be in full force and effect from and after its passage and approval and proclamation by the Mayor.

Suspension of Readings. The rule requiring ordinances, except emergency ordinances, to have public readings on three different days unless three-fourths of the governing body vote to suspend the rule, as provided by Section 15-1-115(e), W.S. is

hereby suspended for the purpose of permitting the adoption of this ordinance at this meeting.

It was then moved by Councilmember Blair and seconded by Councilmember Ellis that any rules of this Council or any statutory provision which might prevent, unless suspended, the final passage and adoption of the foregoing ordinance at this meeting be, and the same hereby are, suspended and the declaration of an emergency is hereby adopted.

The question being upon the adoption of said motion and the suspension of the rules, the roll was called with the following result:

Those Voting Aye:                   Richard T. Buchholz  
  Dorman Ewing  
  Garland P. Bartlett, Jr.  
  Suzanne Blair  
  Sue Ellis

Those Voting Nay:                   None

Those Absent:                       None

At least three-fourths of the members of the governing body having voted in favor of said motion, the presiding officer declared the declaration of emergency adopted, the motion carried, the rules and statutory provisions suspended, and said ordinance placed upon its final passage.

Councilmember Bartlett then moved that said ordinance, introduced and read by title at this meeting, be now passed and adopted as read. Councilmember Ewing seconded the motion, and the question being upon the passage and adoption of said ordinance, the roll was called with the following result:

Those Voting Aye:                   Richard T. Buchholz  
  Dorman Ewing  
  Garland P. Bartlett, Jr.  
  Suzanne Blair  
  Sue Ellis

Those Voting Nay:                   None

Those Absent:                       None

The presiding officer declared that at least three-fourths of the members of the governing body had voted in favor of said ordinance, and that the motion was carried and that said ordinance duly passed and adopted.

On motion duly adopted, it was then ordered that said ordinance be numbered 539, and be published, recorded and authenticated as required by law.

TOWN OF SARATOGA, WYOMING

(S E A L)

BY: Richard T. Buchholz  
Mayor

ATTEST:

Nellie E. Hood  
Town Clerk

PROCLAMATION

The foregoing emergency Ordinance No. 539, passed, adopted, and approved this 7<sup>th</sup> day of August, 1989, which operated for the immediate preservation of the public peace, health, safety and welfare, shall become effective immediately.

(S E A L)

Richard T. Buchholz  
Mayor

ATTEST:

Nellie E. Hood  
Town Clerk